



**Snyderville Basin Special Recreation District
Special Board Meeting Minutes
Wednesday, April 30, 2008
Schefter Conference Room - Trailside Park
5715 Trailside Drive
Park City, Utah**

Board Members in Attendance: Tim Douglas, Tracey Douthett, Scott McClelland, Jim Moran, Sharon Odell, Scott Siemon arrived at 7:05pm.

Absent: Ron Perry

Staff/Employees Present: Ken Mickelsen, Bruce Dickens, Justine Islieb, Rena Jordan, Bonnie Park, Shelley Phillips-Nielsen, Jason Lance

Attending Guests: Roger MacPhail, Meeche White, Ken Fischer

Board Chair Sharon Odell convened the meeting of April 30, 2008 at 5:35 p.m.

PUBLIC INPUT

There was no public input at this meeting.

PARKS REPORT: SPRING FIELD CONDITIONS

Board members received a parks department staff report prepared by Bruce Dickens and Jason Lance in their meeting packet (attached). Jason Lance reported that the crews are working to bring Trailside and Willow Creek field space online. Willow Creek will be the first venue open for play on May 3rd. He commented on the delay of maintenance activities due to a late spring and remaining snow along field perimeters and in native areas. Vole damage is notably extensive this year. At Ecker Hill damage to the lower field from snow storage is being assessed. Other vandalism by snowboarders has been reported to Utah Local Government's Trust. Lance reported that maintenance activities are 2-3 weeks behind last year due to the heavy winter. Mickelsen said that user groups have been very understanding.

FIRST QUARTER FINANCIAL REPORT

Rena Jordan provided Board members with a 1st Quarter Financial Report, January through March, 2008 (attached). She reported overall revenues are down, particularly in interest income and impact fee collections. PTIF interest rates are at 3.65% this year, compared with 5.28% last year. Impact fees reflect the downturn in economic climate. The Field House rental account is down, as are camp revenues. Jordan and Phillips-Nielson are tracking these differences. First quarter expenses are well below 25% in every department. Budgeted line items for fuel are a concern for all. Mickelsen said he has challenged each department manager to reduce energy costs this year. Capital highlights include the purchase of a used Yamaha snowmobile and an excavator. Payment of the District's share of Flying Dog trail construction was also made in the first quarter. Moran suggested that it would be helpful to have detail on current quarter expenses compared to prior year, so that

Board members can independently assess and ask questions, in addition to staff reporting the highlights. Mickelsen said staff will alert the Board of any anticipated problem areas. Jordan explained some of the anomalies of the current budget. For example, the reallocation of department manager salaries and benefits from the administration budget to departmental budgets is a change. Douglas questioned if the County's annual contribution could be at risk due to their conservative approach to budgeting this year.

SERVICE PROVIDER APPROVALS/PLANNING UPDATE

Park said no plats have been signed in the last two weeks. She reported on topics addressed at the Service Provider meeting. She said that Summit County has established a temporary overlay zone to study and remediate impaired soils and water along the alignment of the rail trail east of Highway 40.

APPROVAL OF MINUTES

Mickelsen said that in follow-up to a question raised at the last Board meeting, he inquired into the Summit County imposed concurrency charge assessed by Summit Water. He said that all water districts equally share in contributing to the fee to independently monitor water resources.

Chair Odell requested a motion to approve the minutes of April 16, 2008. Douthett noticed that the summary motion of the minutes did not reflect her absence.

MOTION: To approve the minutes of April 16, 2008 with the amendment on attendance, as noted by Douthett. [McClelland/Douglas] All in favor: Tim Douglas, Tracey Douthett, Scott McClelland, Jim Moran, Scott Siemon. None opposed. Absent: Ron Perry. Motion carries.

APPROVAL OF INVOICES

Board members were provided a summary of payables dated April 17 – 30, 2008 for Board review (attached). Douthett inquired if the District has explored use of alternative fuels. Dickens responded that currently the budget does not provide for conversion of vehicles, but he has researched the conversion, as well as the purchase of hybrid vehicles. Mickelsen noted that some fuel costs will be recouped from Summit County for snow removal services along safe routes to schools. Moran asked about field damage at Ecker Hill. Mickelsen said there is a cost associated with the repair. The preference of Basin Recreation staff would be to re-grade and sod the area, but the School District is looking at rolling it, top dressing and over-seeding. The irrigation system will be tested next week to assess damage, as well. McClelland inquired about the purchase of a field laser. Dickens said the District is transitioning from aerosol to "earth friendly" paint, for environmental reasons. Chair Odell called for a motion to approve the invoices.

MOTION: To approve the invoices of April 17 - 30, 2008 in the amount of \$86,276.94. [Moran/Douglas] All in favor: Tim Douglas, Tracey Douthett, Scott McClelland, Jim Moran. None opposed. Absent: Ron Perry, Scott Siemon. Motion carries.

DIRECTOR COMMENTS:

Ken Mickelsen asked Shelley Phillips-Nielsen to inform the Board of recent news reports about lead content in synthetic turf fields. Phillips-Nielsen said that she received a call from PCTV on the matter. The District will proceed with independent testing and report back to the Board. A letter from the turf manufacturer, ProGrass, to address this concern has been requested.

Pertaining to the Trailside Master Plan, Mickelsen reported that the tennis courts lay out nicely in the area of two volleyball courts, and the splash pad area site is promising. Douglas questioned if staff is concerned about sand in the splash pad components. Mickelsen said his experience is that the filtering system can handle the

sand. County Planning has indicated that volleyball and splash pad improvements can proceed under a low impact permit process.

Mickelsen said land acquisition is a goal of the Board, and staff continues to explore short-term, mid-term and long-term opportunities. The school superintendent and school board chair are supportive of an Ecker Hill expansion, which would accommodate another regulation soccer field. Park is researching if use of impact fee funds is appropriate on school district property. A higher standard of maintenance performed by the District's parks crew at Jeremy Ranch Elementary is also a realistic short-term goal. There is also room for another field in the Willow Creek Park "restricted recreation area" which is an allowed use under the conservation easement. County planners are determining whether the Willow Creek improvement will be processed under a low impact permit or as an amendment to the conditional use permit. Discussion followed on whether additional parking space will be needed.

Mickelsen asked if the Board would support use of impact fees for these improvements. Douglas stated his preference to improve District owned facilities. Mickelsen is a proponent of the "school community park" concept. Staff will continue to get answers on permitting and use of impact fees and report back to the Board.

Moran asked where at Trailside a dog park could be relocated. Mickelsen suggested an area within the upper park hillside would be suitable. This concept will be explored in development of the Master Plan.

BOARD QUESTIONS/COMMENTS

Scott McClelland asked about the possibility of incorporating Frisbee golf at one of the District park sites. Mickelsen said this could be considered in future planning.

WORK SESSION: NEEDS ASSESSMENT SURVEY DEBRIEF

Ken Mickelsen introduced consultant, Gary Manross, of Strategy Research Institute.

Manross explained to the Board that there are two reasons the draft Needs Assessment Survey report was not made available to the Board in advance of the meeting. First, interpretation of results and advanced statistical analysis was ongoing up until the last minute. Second, there is some advanced data analysis that is instructive and he felt it important to present and interpret the analysis personally. Manross spoke to the research design, with an N=300 of high and medium propensity voters. Margin of error in this case is 4.5-5.8%. Between the surveys conducted in 2007 and 2008, those that would "definitely oppose" the proposition increased from 6% to 17%. Those that would "probably support" decreased from 38% to 27%. Current likelihood for support in an election is 48.5%, assuming the expenditure plan reflects desires of the electorate and the threshold of willingness to pay is not exceeded. In this case \$50 is the threshold; definitely no more than \$55 per household. Manross said the impact of the current softening of the economy is evident. He presented priorities for phase II of the Basin Recreation Fieldhouse in the following order: expand fitness, construct a gym, construct a 2nd indoor field, construct a climbing wall, and construct a leisure pool. Manross further explained the correlation coefficient between those that would vote "probably yes" and those that prioritized the 2nd indoor field first, followed by a leisure pool, climbing wall and gymnasium. By providing an expenditure plan that reflects this package, these voters are likely to support the proposition. Park said based on current interest rates and the average home valuation of \$750,800 in the Basin, \$40 annually would yield \$7,025,000 in bond proceeds; \$50 would yield \$8,795,000; \$60 would yield \$10,535,000 and \$75 would yield \$13,190,000. Manross said it is clear that if the leisure pool is not included at the Field House, voters strongly support the Ecker Hill location over others. They also support a partnership in pool construction. Manross emphasized the need to pay attention to what the electorate wants, and what they are willing to pay. Discussion followed on the state of the economy. Manross invited the Board to process the information and request any additional statistical analysis or analytical interpretation of results that they believe would be helpful.

Summary recommendations are as follows: (1) the need to include both Field House enhancements and trail improvements in one inclusive proposition; (2) establish the threshold of willingness to pay at \$50; (3) if at all possible, partner on the leisure pool project; (4) if a November 2008 proposition is proposed, communicate effectively with “influentials” and create consensus through compromise; (5) focus on “probable yes” votes in message strategy, outreach and voter information by mirroring the spending priorities identified. Manross said if everything is done according to this plan, the bond could pass.

Mickelsen asked if Board members are satisfied that the data presented in this debrief has captured the information the Board was interested in understanding. Mickelsen invited Senta Beyer to outline the needs for additional funding for trails. The ability to leverage funds with matching grants are opportunities that may be missed without funding. Board members requested that Manross prepare the list of priorities for those in the “definite yes” category. In addition, run the threshold of willingness to pay for those in the “yes” and “probable yes” categories. Now knowing the impact of the economy, he will weight data on trails and report this information, as well.

In summary, Manross said the most robust findings of the survey indicate that constituents want to participate in the activities they prefer twelve months a year. This is supported by the desire for more indoor field space, and preference for the indoor/outdoor pool. Park noted that with the addition of winter grooming, trails now constitute a year round activity. The fact that constituents love partnerships is compelling. The electorate will accept that they cannot get everything on the wish list as long as they understand the District has thought through the expenditure plan, public input has been asked for and is respected, and the funding request is within the threshold of willingness to pay. Manross would not recommend that the Board move forward with the election this year, but if they choose to do so, the message strategy will be key.

Mickelsen said Chris Moffet will be in attendance at the meeting on May 14th, and the Board may want her help develop consensus on this matter. After discussion, Board members agreed to email Mickelsen and Odell with their thoughts and preferences on the issue. Manross advised that whether the Board decides to go or not go to ballot in November, it is important to communicate either decision to the electorate.

Moran said it is clear that Basin Recreation should not construct the pool alone, and that trails need to be included in the proposition. Mickelsen said the District needs to be sure sufficient funds for phase II of the Field House are included, so that cost of expansion is not underestimated. Moran asked if a rough cost for Phase II could be developed. McClelland suggested that the gymnasium might be a better use of funds, rather than more artificial turf; Mickelsen said a multi-purpose floor could be a creative way of accommodating more diverse needs. Discussion followed on various pool partnership scenarios and possible dollar allocations that may push the bond over the threshold of willingness to pay.

Mickelsen said the aesthetics of Phase II is important to Newpark representatives and the District must be sensitive in designing the height and façade. Mickelsen will evaluate ideas on potential layout and square footage. Board members agreed they have not achieved consensus on whether to move forward with the election. Manross suggested that the media be kept informed. The final Needs Assessment report will be forthcoming at the May 14th meeting.

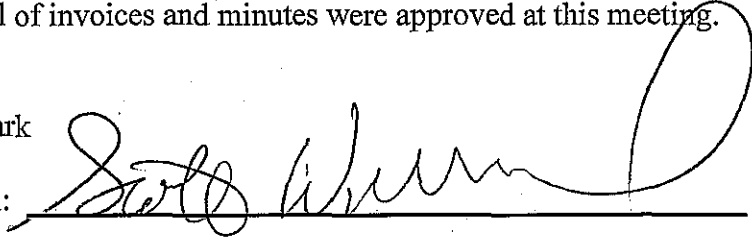
A motion to adjourn the meeting of April 30, 2008 was made at 9:50 pm [McClelland/Moran] All in favor: Tim Douglas, Tracey Douthett, Scott McClelland, Jim Moran, Scott Siemon. None opposed. Absent: Ron Perry

MOTIONS

No motions other than approval of invoices and minutes were approved at this meeting.

Minutes prepared by Bonnie Park

Clerk/Board Member Approval:



A handwritten signature in black ink, written over a horizontal line. The signature is cursive and appears to read "Sally Ahern".